Unitil Energy Systems, Inc.

Plan for Compliance with the New Hampshire Public Utilities Commission Affiliate Transaction Rules

**Reviewed June 2022** 

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# I. INTRODUCTION

# A. NEW HAMPSHIRE AFFILIATE TRANSACTION RULES

On April 25, 2003, the New Hampshire Public Utilities Commission ("NHPUC" or the

"Commission")\* adopted Ch. PUC 2100, Affiliate Transaction Rules, in Commission Docket No. 98-

052. The Affiliate Transaction Rules have since been revised twice, effective May 2, 2011 and

most recently, effective August 8, 2015. For convenience, the Affiliate Transaction Rules and the

statutory requirements pertaining to the Affiliate Transaction Rules are collectively referred to

hereafter as the "Affiliate Rules" or the "Rules."

# **B. REQUIREMENT FOR COMPLIANCE PLAN**

PUC 2106.01 states:

- (a) Each utility shall file with the commission a compliance plan that discloses its affiliates and demonstrates to the commission that there are adequate procedures and policies in place for complying with these rules.
- (b) Compliance plans shall be filed with the commission by July 1 each year and updated as required by Puc 2106.04.
- (c) The compliance plan shall take effect upon its filing.
- (d) The compliance plan shall include the following:

(1) Copies of all utility procedures and policies for complying with this chapter and RSA 366;

(2) Identification of all affiliates with which the utility has a contract or arrangement that is subject to this chapter or RSA 366, including contact information for all offices and officers of those affiliates;

(3) A description of the business purpose and nature of the business conducted by each affiliate disclosed pursuant to (2) above;

(4) Copies of all written contracts and arrangements, detailed descriptions of all unwritten contracts and arrangements, and any modifications thereof with each competitive affiliate disclosed pursuant to (2) above;

(5) Corporate officer certifications required by Puc 2 105.05(d);

(6) Employee transfer tracking information required by Puc 2105.06(a) and (b);

(7) Employee statements required by Puc 2 105.06(1); and

(8) Corporate officer certifications required by Puc 2106.02.

- (e) Any contract or arrangement not filed with the commission pursuant to this section shall be subject to the provisions of RSA 366:4.
- (f) In assessing whether to approve the late filing of a contract under RSA 366:4, the commission shall take into account, in addition to the nature, extent, and gravity of the particular violation:

(1) The utility's prior history of violations of RSA 366 and these rules;

<sup>\*</sup> Attachment #1 contains a list of acronyms used in the Compliance Plan.

(2) The good faith efforts, if any, of the utility or affiliate to comply with RSA 366 and these rules;

(3) The nature and degree of economic benefit gained by the utility or its affiliate;

- (4) Deterrence of future violations; and
- (5) Such other factors that are relevant and material to the particular circumstances of the violation.
- (g) If a utility fails to provide the information required by Puc 2106 in the manner and time required, it shall be subject to the provisions of RSA 366:7.
- (h) In assessing whether to disallow any payments or compensation to an affiliate pursuant to RSA 366:7 for violation of this rule, the commission shall take into account, in addition to the nature, extent, and gravity of the particular violation:
  (1) The utility's prior history of violations of RSA 366 and these rules;
  (2) The good faith efforts, if any, of the utility or affiliate to comply with PSA 366.

(2) The good faith efforts, if any, of the utility or affiliate to comply with RSA 366 and these rules;

(3) The nature and degree of economic benefit gained by the utility or its affiliate;

(4) Deterrence of future violations; and

(5) Such other factors that are relevant and material to the particular circumstances of the violation.

Accordingly, this compliance plan, entitled Unitil Energy Systems, Inc. Plan for Compliance

with the New Hampshire Public Utilities Commission Affiliate Transaction Rules ("Compliance

Plan") has been developed and filed with the Commission. The Compliance Plan is intended to

document the specific processes and mechanisms involved in reasonably assuring compliance

with the Affiliate Rules in a manner that can be understood, administered and updated by

Unitil Energy Systems, Inc. ("UES"), and in a manner that allows other parties to determine

compliance. The Compliance Plan also serves as a reference source for employees if additional

information is needed regarding compliance with the Affiliate Rules. The Compliance Plan is also

a reference source for administrative personnel responsible for ensuring implementation of the

compliance processes.

#### C. COMPLIANCE ROLES AND RESPONSIBILITIES

The Senior Vice President and Chief Financial Officer of Unitil Corporation, the parent company of UES, is responsible for overall corporate compliance with the Affiliate Rules for Unitil Corporation and its affiliates. Unitil Corporation is subject to regulation as a holding company system by the Federal Energy Regulatory Commission ("FERC") under the Energy Policy Act of 2005 ("2005 Act").

Accounting operations, staffing, systems and policies are managed by the Controller of UES. Accounting operations include all financial compliance reporting for UES. Reporting the financial results of UES is the end product of managing the daily accounting processes of making journal entries in the general ledger, and the Controller supervises those activities. The Controller reports directly to the Senior Vice President, Chief Financial Officer of Unitil Corporation.

The Internal Audit Department at Unitil Service Corp. ("USC"), a subsidiary of Unitil Corporation and an affiliate of UES, will periodically perform internal audits to determine whether the controls and safeguards of the Compliance Plan are adequate. Internal Audit reports functionally to the Senior Vice President and Chief Financial Officer of Unitil Corporation and directly to the Audit Committee of the Board of Directors of Unitil Corporation. USC provides, at cost, centralized management, administrative, accounting, financial, engineering, information systems, customer service, regulatory, planning, procurement and other services to its affiliated companies including UES, Fitchburg Gas and Electric Light Company ("Fitchburg"), Granite State Gas Transmission, Inc. ("Granite"), Northern Utilities, Inc. ("Northern"), Unitil Power Corp., Unitil Realty Corp., and Unitil Resources, Inc.

#### D. COMPLIANCE ACTIONS

Management and employees share joint responsibility for implementing, understanding and complying with the requirements of the Compliance Plan. The following compliance actions will be taken to assist management and employees in fulfilling their responsibilities:

Employee Awareness & Training. The Compliance Plan will be used to inform, educate and train relevant employees. As a matter of record, the following officers and managers will be required to read the Compliance Plan and sign a certification statement indicating their understanding of the Affiliate Rules and the Compliance Plan each year: 1) SVP and Chief Financial Officer, 2) Controller, 3) SVP, External Affairs and Customer Relations, 4) VP of Information Technology, 5) Corporate Secretary and 6) Chief Regulatory Counsel. As noted in section C below, the Company does not currently have a Competitive Affiliate as defined by PUC 2102.03. Should the Company determine a Competitive Affiliate is present in the future, this requirement will extend to all relevant managers at the Director level or above and be completed as soon as feasible after this determination is made. Please refer to Attachment #2 for a sample of the management certification statement. The management certification statements will be completed within 45 days of the filing date of this Compliance Plan. Newly hired officers and managers or existing employees that are promoted to officer or management positions will be required to sign a management certification statement within 30 days of hire or promotion. The signed certification statements will be maintained with the Compliance Plan.

As appropriate, certain employees will also be advised of the Affiliate Rules and the contents of the Compliance Plan. Those employees will be responsible for performing their duties and interacting with affiliated companies in accordance with the Affiliate Rules and the Compliance Plan.

<u>Monitoring and Assessment</u>. An annual review of the Compliance Plan will be performed to ensure compliance with the Affiliate Rules. The annual review will be performed by Internal Audit

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within 60 days of July 1 each year hereafter. The documentation for the annual reviews will be maintained with the Compliance Plan.

If necessary, the Compliance Plan will be revised and the Commission will be notified of the revisions in conjunction with the annual certification required by Rule PUC 2106.03. In addition, if a new competitive energy affiliate were to commence business activities in New Hampshire, then the Compliance Plan will be updated and UES will advise the Commission in accordance with Rule PUC 2106.04.

<u>Auditing</u>. As noted in "*C. Compliance Roles and Responsibilities*," the Internal Audit Department at USC, a subsidiary of Unitil Corporation and an affiliate of UES, will periodically perform internal audits to determine whether the controls and safeguards identified in the Compliance Plan are adequate to ensure compliance with the Affiliate Rules.

<u>Disciplinary Actions</u>. If an employee is determined to have violated the provisions of the Compliance Plan, he or she will be subject to disciplinary action. The disciplinary action will be determined based on the severity of the violation and applicable human resource policies and procedures.

<u>Recordkeeping</u>. All attachments referenced in the Compliance Plan will be maintained with the Compliance Plan and will be available for review or audit upon request by the Commission.

#### E. COMPLIANCE PLAN FORMAT

The remainder of the Compliance Plan is structured to follow the sequence of the sections in the Affiliate Rules. Each section and subsection of the Affiliate Rules is repeated verbatim, followed on a section-by-section basis by a discussion of UES's compliance. The compliance discussion provides the specific activities UES will perform to comply with a specific rule, and, when necessary, UES's interpretation of the rule.

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# II. NEW HAMPSHIRE AFFILIATE TRANSACTION RULES COMPLIANCE PLAN

# A. PART PUC 2101. APPLICABILITY

#### Rule PUC 2101.01 Purpose

Puc 2101.01 <u>Purpose</u>. Puc 2100 sets forth certain standards of conduct and related procedures governing the relationship between a utility and its affiliates transacting business in New Hampshire.

#### UES Compliance Discussion

UES's Compliance Plan recognizes the Commission's statement regarding the purpose of

the Affiliate Rules. The Compliance Plan is designed to provide reasonable assurances that UES

conducts business and interacts with its affiliates in accordance with the Affiliate Rules.

#### Rule PUC 2101.02 Scope

Puc 2101.02 Scope. Puc 2100 shall apply to all utilities as defined in Puc 2102.11.

# UES Compliance Discussion

UES recognizes the Commission's existing authority over utility companies and

understands the Affiliate Rules apply to all utilities and does not limit the Commission's regulatory

oversight of utility companies. The Compliance Plan is designed to meet the scope of the Affiliate

Rules as stated in Rule PUC 2101.02.

# Rule PUC 2101.03 Communications Allowed

Puc 2101.03 <u>Communications Allowed</u>. Nothing in these rules shall prohibit communications between a utility and its affiliates necessary to:

- (a) Provide default service as approved by the commission pursuant to RSA 369-B or 374-F; or
- (b) Restore service or to prevent or respond to emergency conditions.

**UES Compliance Discussion** 

UES's Compliance Plan recognizes the above statements regarding the communications

allowed by the Affiliate Rules. The Compliance Plan is designed to provide reasonable assurances

that UES communicates with its affiliates in accordance with the Affiliate Rules.

#### Rule PUC 2101.04 Circumvention Prohibited

Puc 2101.04 Circumvention Prohibited. A utility shall not:

(a) Utilize communications necessary under Puc 2101.03 to circumvent these rules or RSA 366;

(b) Enter into any contract or arrangement with an affiliate that would circumvent these rules or RSA 366; or (c) Take any other actions either directly or indirectly through an affiliate to circumvent these rules or RSA 366.

#### **UES Compliance Discussion**

UES's Compliance Plan is designed to establish reasonable safeguards to ensure

compliance with the Affiliate Rules as stated in Rule PUC 2101.04. UES shall not adopt policies or

initiate actions that could be construed as efforts to circumvent the Affiliate Rules.

# **B. PART PUC 2102. DEFINITIONS**

# Rules PUC 2102.01 – 2102.13 Definitions

Puc 2102.01 "Affiliate" means "affiliate" as defined in RSA 366:1, II.

Puc 2102.02 "Commission" means the New Hampshire public utilities commission.

Puc 2102.03 "Competitive affiliate" means any affiliate of a utility that is engaged in the sale or marketing of products or services on a competitive basis and includes any competitive energy affiliate.

Puc 2102.04 "Competitive energy affiliate" means any competitive affiliate of a utility that is engaged in the sale, brokering or marketing of natural gas or electricity to retail customers, the development of an energy related generation, transmission, or distribution project, or the provision of related products or services. "Competitive energy affiliate" does not include an affiliate to the extent that affiliate performs corporate support services for the utility as described in Puc 2105.04.

Puc 2102.05 "Customer information" means any non-public information and data specific to a utility customer that the utility acquires or develops in the course of its provision of utility services.

Puc 2102.06 "Distribution system information" means information concerning the specific location or characteristics of part or all of the utility's distribution system or other non-customer-specific non-public information that is not available on an equivalent basis to non-affiliated competitors.

Puc 2102.07 "Fully loaded cost" means the direct cost of goods, products or services plus all applicable indirect charges and overheads.

Puc 2102.8 "Non-affiliated competitor" means any entity that is not an affiliate that is engaged in the sale or marketing of products or services where such product or service is also provided by a competitive affiliate, and includes any non-affiliated energy competitor.

Puc 2102.9 "Non-affiliated energy competitor" means any entity that is not an affiliate and that is engaged in the sale, brokering, or marketing of natural gas or electricity to retail customers, the development of an energy related generation, transmission, or distribution project, or the provision of related products or services.

Puc 2102.10 "Substantial Control" as used in Puc 2102.01, means the possession, directly or indirectly and whether acting alone or in conjunction with others, of the authority to direct or cause the direction of the management or policies of an entity. 'Substantial control' includes a minority voting interest established by a direct or indirect voting interest of 10 percent or more in the entity.

Puc 2102.11 "Utility" means, for purposes of this chapter, a "public utility" as defined in RSA 362:2 that provides natural gas or electric distribution services subject to the commission's jurisdiction.

Puc 2102.12 "Utility employee" means an officer, director, employee or agent of the utility who has specific knowledge of or who accesses customer information or distribution system information that could provide a competitive affiliate with an undue advantage.

#### **UES Compliance Discussion**

UES's Compliance Plan adopts the above definitions. UES has the following comments on

selected definitions:

Affiliate. Fitchburg, Granite, Northern, Unitil Power Corp., Unitil Realty Corp., USC, and

Unitil Resources, Inc., are affiliates of UES pursuant to Puc 2102.01 and RSA 366:1, II.

Competitive Affiliate. UES does not have a Competitive Affiliate.

Competitive Energy Affiliate. UES does not have a Competitive Energy Affiliate. UES's

former Competitive Energy Affiliate, Usource, was sold to a non-affiliated third party on

March 1, 2019.

<u>Utility</u>. UES meets the definition of an electric utility, as defined in RSA 362:2.

<u>Utility Employee</u>. UES agrees with the definition of a utility employee, as defined in PUC

2102.12.

UES also provides clarification regarding the nature of its operations. Unitil Corporation, the parent of UES, is registered with the FERC as a public utility holding company under the 2005 Act. Under Unitil Corporation's corporate structure, USC serves as a centralized, shared services company. USC provides, at cost, centralized management, administrative, accounting, financial, engineering, information systems, regulatory, planning, procurement and other services to its affiliated companies (UES, Fitchburg, Granite, Northern, Unitil Power Corp., Unitil Realty Corp., and Unitil Resources, Inc.). As a result of the holding company structure, in addition to UES, certain Affiliate Rules may also be interpreted as applicable to services provided by USC and its employees. Therefore, the "UES Compliance Discussion" will specifically identify instances when USC and/or its employees will also comply with the Affiliate Rules in principle. UES believes that the aforementioned disclosure regarding USC is an important element of the Compliance Plan and consistent with Rule PUC 2101.04(b).

#### C. PART PUC 2103. NONDISCRIMINATION

#### Rule PUC 2103.01 Tariff Provision Allows Discretion

Puc 2103.01 <u>Tariff Provision Allows Discretion</u>. If a tariff provision allows for discretion in its application, a utility and its employees shall apply that tariff provision in a non-discriminatory manner.

#### **UES Compliance Discussion**

All regulated products and services offered by UES to any party, including its affiliates, are offered in accordance with the terms of UES's tariff filed with and approved by the Commission. If the tariff allows for discretion, then the tariff will be consistently interpreted and non-discriminatorily applied to all third-parties, affiliated or not, under the same terms and conditions.

# Rule PUC 2103.02Preferences to Competitive Affiliates Regarding Products and Services,Distribution System Information and Customer Information

Puc 2103.03 <u>Preferences to Competitive Affiliates Regarding Products and Services, Distribution</u> System Information and Customer Information.

(a) A utility shall provide its products and services, including but not limited to terms and conditions, pricing, and timing, to competitive affiliates, and to non-affiliated competitors in a non-discriminatory manner;

(b) A utility shall provide access to distribution system information to its competitive affiliates and to non-affiliated competitors in a non-discriminatory manner; or

(c) A utility shall not allow an employee, officer, director, or agent of a competitive affiliate access to customer information except as permitted in accordance with Puc 2104.01.

# UES Compliance Discussion

UES does not have any competitive affiliates.

# <u>Rule PUC 2103.03</u> Conduct of Distribution System Operations and Access to System Control Operations by Competitive Affiliates

Puc 2103.04 <u>Conduct of Distribution System Operations and Access to System Control</u> <u>Operations by Competitive Affiliates</u>. A utility shall not allow an employee, officer, director or agent of a competitive affiliate to:

- (a) Conduct distribution system operations; or
- (b) Have access to system control centers or similar facilities used by distribution operations in any way that differs from the access available to employees of non-affiliated competitors.

# UES Compliance Discussion

UES does not have any competitive affiliates.

# Rule PUC 2103.04 Provision of Products and Services to Competitive Energy Affiliates

Puc 2103.04 <u>Provision of Products and Services to Competitive Energy Affiliates</u>. If a utility provides its competitive energy affiliate any product or service other than general and administrative support services permitted by Puc 2105.04, it shall make the same products or services available to all non-affiliated energy competitors in a non-discriminatory manner.

UES Compliance Discussion

UES does not have any competitive energy affiliates.

# Rule PUC 2103.05Access to Distribution Facilities by Energy Competitors and Offering of<br/>Supply, Capacity, Regulated Utility Services and Distribution System Information to<br/>Competitive Energy Affiliates

Puc 2103.05 <u>Access to Distribution Facilities by Energy Competitors and Offering of Supply,</u> <u>Capacity, Regulated Utility Services and Distribution System Information to Competitive Energy</u> <u>Affiliates</u>.

- (a) A utility shall provide competitive energy affiliates access to its distribution facilities on the same terms and conditions.
- (b) If a utility offers supply, capacity, regulated utility services, or distribution system information to its competitive energy affiliates, it shall contemporaneously make the offering available to all non-affiliated energy competitors in a non-discriminatory manner.

# **UES** Compliance Discussion

UES does not have any competitive energy affiliates.

# Rule PUC 2103.06 Offer and Posting of Discounts, Rebates and Waivers to Competitive Affiliates and Competitive Energy Affiliates

Puc 2103.06 Offer and Posting of Discounts, Rebates and Waivers to Competitive Affiliates and Competitive Energy Affiliates.

- (a) If a utility is authorized by the commission to offer a discount, rebate or waiver of all or any part of any other charge or fee to its competitive energy affiliates for the provision of regulated utility service, or to offer a discount, rebate or waiver for a transaction in which its competitive energy affiliates are involved, and in accordance with such authority the utility offers such discount, rebate or waiver, then the utility shall contemporaneously make such discount, rebate or waiver available to non-affiliated energy competitors serving the same market in a non-discriminatory manner.
- (b) Within 5 days of commission approval, a utility shall post any such discount, rebate or other waiver on an internet web page directly and conspicuously linked to its home page or on a page directly linked to such internet web page for the duration of the commission's approval. The utility shall file a screen shot of the internet web page and the information and disclaimer required by (c) and (d) below within 30 days of commission approval.
- (c) The posting required by paragraph (b) shall consist of a notice providing the following information:
  - (1) The name of the competitive energy affiliate involved in the transaction;
  - (2) The competitive energy affiliate's role in the transaction, such as aggregator, supplier, marketer, or project developer;
  - (3) The rate charged or a description of the discount, rebate, or waiver;
  - (4) The maximum rate;
  - (5) The time period for which the discount, rebate or waiver applies;
  - (6) The quantities involved in the transaction;
  - (7) The delivery points involved in the transaction;
  - (8) Any conditions or requirements applicable to the discount, rebate or waiver, and a documentation of the cost differential underlying the discount; and
  - (9) Procedures by which a non-affiliated energy competitor may request a comparable offer.
- (d) The competitive energy affiliate discount page and associated pages shall provide a disclaimer stating that:

(1) The page is intended to provide notice to all non-affiliated energy competitors of any discount for regulated utility services provided by a utility to

its own competitive energy affiliate so that all non-affiliated energy competitors may avail themselves of any such discount; and

(2) The page also is intended to indicate that a utility's competitive energy affiliate has no preferential access to services.

# **UES** Compliance Discussion

UES does not have any competitive affiliates or competitive energy affiliates.

# Rule PUC 2103.07Processing of Requests for Services by Competitive Energy Affiliates,<br/>Non-Affiliated Energy Suppliers, and Customers and Prohibition Against Preferences to<br/>Competitive Energy Affiliates

Puc 2103.07 <u>Processing of Requests for Services by Competitive Energy Affiliates, Non-Affiliated</u> <u>Energy Suppliers, and Customers and Prohibition Against Preferences to Competitive Energy</u> <u>Affiliates</u>.

- (a) A utility shall process requests for similar regulated utility services provided by the utility in the same manner and within the same time for its competitive energy affiliates and for non-affiliated competitors and their respective customers.
- (b) A utility shall not give preference of any kind for regulated utility services to its competitive energy affiliates or their customers.

#### UES Compliance Discussion

UES does not have any competitive affiliates or competitive energy affiliates. UES only

offers regulated utility services in accordance with tariffs approved by the Commission.

With regard to requests for regulated utility services, UES uses a customer service and

construction work order system to manage requests for regulated utility services (i.e., new service,

new meter set, new pole set, etc.). Unless emergency circumstances occur (i.e., power outages),

and weather permitting, requests for regulated utility services are completed as received in the

work order system. However, when emergency situations occur, UES assigns work crews to

customer requests on a priority basis without regard to affiliation or the customer's relationship with

an affiliate.

# Rule PUC 2103.08 Prohibition Against Tying

Puc 2103.08 <u>Prohibition Against Tying</u>. A utility shall not condition or tie the provision of any product, service, or rate agreement by the utility to the provision of any product or service by its competitive affiliate.

# UES Compliance Discussion

UES does not have any competitive affiliates.

# Rule PUC 2103.9Business Development and Customer Relations Regarding CompetitiveAffiliates

Puc 2103.9 Business Development and Customer Relations Regarding Competitive Affiliates.

- (a) A utility shall refrain from giving any appearance of speaking on behalf of its competitive affiliate in any and all contacts or communications with customers or potential customers.
- (b) A utility shall not represent that any advantage accrues to customers or others in the use of the utility's services as a result of that customer or others dealing with the competitive affiliate.
- (c) Except as otherwise provided in Puc 2100, utility shall not:
  - (1) Provide leads to its competitive affiliates;
  - (2) Solicit business on behalf of its competitive affiliates;
  - (3) Acquire information on behalf of or to provide to its competitive affiliates; or
  - (4) Provide to its competitive affiliates market analysis reports or any other types of proprietary or non-publicly available reports, including but not limited to market, forecast, planning or strategic reports.

#### UES Compliance Discussion

UES does not have any competitive affiliates.

# D. PART PUC 2104. DISCLOSURE AND INFORMATION

# Rule PUC 2104.01 Release of Customer Information to Competitive Affiliate

Puc 2104.01 <u>Release of Customer Information to Competitive Affiliate</u>. A utility shall not release any customer information to a competitive affiliate without the prior written authorization of the customer.

#### **UES Compliance Discussion**

UES does not have any competitive affiliates.

# Rule PUC 2104.02 List of Suppliers

Puc 2104.02 <u>List of Suppliers</u>. If a customer requests information about any energy supplier, the utility shall provide the list of registered electric energy or natural gas suppliers maintained by the commission, including a disclaimer on behalf of the commission stating that the New Hampshire

public utilities commission, in making the list available, does not guarantee or make any representation regarding the financial stability or service quality of the suppliers listed.

# UES Compliance Discussion

Currently, customers requesting a list of suppliers are referred to the Commission's website

(<u>http://www.puc.nh.gov/Consumer/energysuppliers.htm</u>) that identifies registered suppliers in New

Hampshire. If the customer is unable to access the Internet, UES will provide (by mail or fax) the

list of suppliers maintained by the Commission along with the disclaimer required by Rule PUC

2104.02. Such requests will be handled by USC's customer service center in Concord, NH.

# Rule PUC 2104.03 Non-Public Information from Non-Affiliated Energy Suppliers

Puc 2104.03 <u>Non-Public Information from Non-Affiliated Energy Suppliers</u>. A utility shall not provide non-public information and data which has been received from non-affiliated energy suppliers to its competitive energy affiliates.

UES Compliance Discussion

UES and USC safeguard all non-public information and data which is received from non-

affiliated energy suppliers. UES does not have any competitive affiliates.

# E. PART PUC 2105. SEPARATION

# Rule PUC 2105.01 Separate Books and Records and Access by Commission

Puc 2105.01 Separate Books and Records and Access by Commission.

- (a) A utility and its affiliates shall keep separate books and records.
- (b) The books and records of affiliates, including vouchers, memoranda, documents, letters, contracts or other papers, shall be open during normal business hours for examination by the commission and its staff with respect to transactions and other matters involving the relationships between the utility and its affiliates.

# UES Compliance Discussion

USC maintains separate financial records for each affiliate and prepares financial

statements for all affiliates monthly.

UES also recognizes the authority of the Commission to audit all documentation regarding

transactions between UES and its affiliates. As such, UES's financial records are available for

onsite audit by written request from the Commission. Upon request, UES's financial records will be

made available during normal business hours at the office of USC. Audit and information requests

should be forwarded to the attention of the Controller of UES at the following mailing address:

Unitil Service Corp. Attn: Controller 6 Liberty Lane West Hampton, NH 03842-1720 (603) 772-0775

#### Rule PUC 2105.02 Shared Facilities, Services and Data

Puc 2105.02 Shared Facilities, Services and Data.

- (a) Except to the extent necessary to perform shared corporate support functions permitted under Puc 2105.04, a utility shall not:
  - (1) Share office space, office equipment, services, or computer data with its competitive energy affiliates; or
  - (2) Allow its competitive energy affiliates to access its computer data.
- (b) The separation required by this section shall, at a minimum, be accomplished by methods such as:
  - (1) Use of secure passwords and firewalls; and
  - (2) Occupation of separate floors of an office building, or distinct wings.

**UES Compliance Discussion** 

UES does not have any competitive energy affiliates.

#### Rule PUC 2105.03 Joint Purchases

Puc 2105.03 Joint Purchases.

- (a) Except as otherwise prohibited by the commission, a utility and its competitive energy affiliates may make joint purchases of products and services, but not those associated with the delivery of distribution services or generation and supply services.
- (b) Examples of permissible joint purchases shall include joint purchases of general office supplies and telephone services.
- (c) Examples of joint purchases not permitted without commission approval shall include electric power and/or natural gas purchases for resale, purchasing of natural gas transportation and storage capacity, purchasing of electric transmission, and purchasing of system operations or marketing services.
- (d) The utility shall ensure that all joint purchases are priced, reported, and conducted in a manner that permits clear identification of the utility and competitive energy affiliate portions of such purchases, and in accordance with applicable commission allocation and reporting rules.

UES Compliance Discussion

UES does not have any competitive energy affiliates. For convenience purposes, USC does

make joint purchases of products or services (with the exception of the purchases identified in Rule

PUC 2105.03(c)) on behalf of all affiliates. All joint purchases made by USC are reviewed for

allocation purposes and accounted for in accordance with applicable commission allocation and

reporting rules.

# Rule PUC 2105.04 Shared Services

Puc 2105.04 Shared Services.

- (a) For purposes of this section, "sharing" means having the same employees or support systems involved in performing functions for the utility and its competitive affiliates, whether directly or indirectly through a service company, parent company, or third party service provider.
- (b) A utility, its parent holding company, or an affiliate created solely to perform corporate support services may share joint corporate oversight, governance, support systems and personnel with its competitive affiliates.
- (c) Examples of services, systems and personnel that may be shared shall include, but are not limited to:
  - (1) Payroll;
  - (2) Taxes;
  - (3) Shareholder services;
  - (4) Insurance and risk management;
  - (5) Information systems and technology;
  - (6) Materials management and procurement;
  - (7) Internal auditing;
  - (8) Budget administration;
  - (9) Call center facilities;
  - (10) Billing and payment processing;
  - (11) Management and maintenance of affiliate-owned or leased vehicles and buildings;
  - (12) Corporate financing;
  - (13) Financial reporting;
  - (14) Corporate financial planning and analysis;
  - (15) Treasury services;
  - (16) Corporate and strategic planning;
  - (17) Corporate accounting;
  - (18) Corporate security;
  - (19) Human resource services related to compensation, benefits, employment policies, planning and administration;
  - (20) Employee records;
  - (21) Legal;
  - (22) Engineering services other than utility system operations engineering;
  - (23) Pension Management;
  - (24) Regulatory affairs; and
  - (25) Lobbying.
- (d) Shared corporate support permitted by this section shall not:

- (1) Allow or provide a means for the transfer of customer information or distribution system information from the utility to the competitive affiliate;
- (2) Create the opportunity for preferential treatment, unfair competitive advantage or cross-subsidization of competitive affiliates; or
- (3) Create customer confusion.
- (e) Examples of services, systems and personnel that shall not be shared include, but are not limited to:
  - (1) Employee recruiting;
  - (2) Hedging and financial derivatives and arbitrage services concerning the purchase and sale of natural gas or electricity;
  - (3) Electric power and/or natural gas purchases for resale;
  - (4) Purchasing of natural gas transportation and storage capacity;
  - (5) Purchasing of electric transmission;
  - (6) Utility system operations or engineering related to utility system operations;
  - (7) Marketing of non-tariffed natural gas, electricity, or energy-related services; and
  - (8) Call center personnel and telephone numbers.
- (f) Any shared corporate support shall be priced, reported and conducted in accordance with the separation and information standards set forth in these rules, and in other applicable commission pricing and reporting requirements.
- (g) To the extent that a utility offers call center facilities or billing and payment processing to a competitive energy affiliate under Puc 2103.05, such services shall be made available to all similarly situated non-affiliated energy competitors on the same terms and conditions.

#### **UES Compliance Discussion**

As noted at section "I. C. Compliance Roles and Responsibilities," Unitil Corporation is

registered with the FERC as a public utility holding company under the 2005 Act. Under the 2005

Act, the sharing of services between a utility and its affiliates must be performed within a

centralized service company or companies. As a result of that requirement, when Unitil

Corporation was formed, USC was created as a centralized, shared services company.

The FERC has the responsibility to regulate and monitor the activities of USC to ensure that costs are fairly and equitably assigned to the affiliates supported by USC. For example, USC is required to directly assign or allocate by activity, project, program, work order, or other appropriate basis, the costs associated with services it provides to each affiliate. The costs of the services are accumulated in designated accounts and are assigned on a direct or cost-causation basis, if possible, or allocated to the appropriate affiliate in accordance with the guidelines set forth in service agreements established by each affiliate and USC. Each of USC's accounting and cost-

allocation methods and procedures have been structured so as to comply with the FERC's standards for service companies operating under the 2005 Act.

USC provides, at cost, centralized management, administrative, accounting, financial, engineering, information systems, customer service, regulatory, planning, procurement and other services to its affiliated companies. As a service company, USC is able to achieve efficiencies through economies of scale, elimination of duplicate functions and the implementation of best business practices. UES believes the financial and customer service benefits provided by USC are evident in its rates and the efficiency of its operations.

USC, UES and its affiliates function in accordance with Rule PUC 2105.04.

# Rule PUC 2105.05 Joint Employment

Puc 2105.05 Joint Employment.

- (a) Except as permitted in Puc 2105.04 and this section, a utility and its competitive affiliates shall not jointly employ any person.
- (b) If a utility and its competitive affiliates are controlled by a holding company:
  - (1) Any board member who is not an officer may serve on the board of the holding company and the board of any affiliate; and
  - (2) Any corporate officer may serve in such capacity for the holding company and either the utility or its competitive affiliates, but not both.
- (c) Notwithstanding (b) (1) and (2), above, administrative corporate officers such as the secretary, clerk, treasurer, accounting officer, securities and exchange commission officer, and tax filing officer may serve in such capacity for the holding company and any affiliates.
- (d) In the case of shared directors and officers, a corporate officer from the utility and holding company shall certify in the utility's compliance plan submitted pursuant to Puc 2106 that the specific mechanisms and procedures in place, to the best of their knowledge and belief, are adequate to ensure that the utility is not using shared officers and directors as a means to circumvent these rules or RSA 366.

#### **UES Compliance Discussion**

UES is in compliance with Rule PUC 2105.05. Please refer to Attachment #3 for an

organizational chart that identifies the officers and directors of the Unitil companies.

UES's Compliance Plan has been submitted to the Commission in accordance with Rule

PUC 2105.05(d).

# Rule PUC 2105.06 Employee Transfers

Puc 2105.06 <u>Employee Transfers</u>. All employee transfers between a utility and its competitive energy affiliates shall comply with the following provisions:

- (a) A utility shall track all employee transfers between the utility and its competitive energy affiliates;
- (b) The utility shall report the information required to be tracked under (a), above, as part of its compliance plan required by Puc 2106;
- (c) No transfer between a utility and its competitive energy affiliates shall take place if the total number of such transfers during the preceding one year period exceeds 10% of the number of utility employees in the utility at the time of such transfer;
- (d) Once a utility employee becomes an employee of a competitive energy affiliate, the employee shall not be re-employed by the utility for a period of one year;
- (e) The requirement in (d), above, shall not apply if the competitive energy affiliate to which the utility employee transfers ceases to transact business in New Hampshire during the one year period;
- (f) In the event that an employee is re-employed by the utility, such employee shall not be transferred to, reassigned to, or otherwise employed by a competitive energy affiliate for a period of 2 years;
- (g) An employee who is hired by the competitive energy affiliate and becomes a utility employee shall not be transferred to, reassigned to, or otherwise employed by a competitive energy affiliate for a period of 2 years;
- (h) The requirements in (d) through (g), above, shall not apply to any utility employee covered by a collective bargaining agreement;
- (i) No utility employee hired by or shared with a competitive energy affiliate shall remove or otherwise provide information to the competitive energy affiliate which the competitive energy affiliate would otherwise be precluded from obtaining pursuant to these rules;
- (j) Utility employees transferring from the utility to a competitive energy affiliate and shared utility employees shall not use customer information and distribution system information in a discriminatory fashion to the benefit of the competitive energy affiliate or to the detriment of non-affiliated energy competitors;
- (k) A utility shall not make temporary or intermittent assignments or rotations of its employees to its competitive energy affiliates in a manner designed to circumvent the prohibitions concerning the provision of information contained in subparagraphs (i) through (j) above; and
- (I) A transferring or shared employee shall sign a statement, which the utility shall file as part of the compliance plan required by Puc 2106, attesting that the employee is aware of and understands the restrictions set forth in these rules and the attendant consequences of violations of those provisions.

# **UES** Compliance Discussion

UES does not have any competitive energy affiliates.

# Rule PUC 2105.07 Joint Advertising and Marketing

Puc 2105.07 Joint Advertising and Marketing.

A utility shall not:

- (a) Engage in joint advertising or marketing programs of any sort directly or indirectly with its competitive energy affiliates.
- (b) This section shall not prohibit a utility from participating, on a nondiscriminatory basis, in non-sales meetings with its competitive energy affiliates or any non-affiliated energy competitor to discuss technical or operational subjects.

# **UES** Compliance Discussion

UES does not have any competitive energy affiliates.

# Rule PUC 2105.08 Corporate Identification

# Puc 2105.08 Corporate Identification.

- (a) Subject to Puc 2105.07, a utility may allow any affiliate to identify itself, through the use of a name, logo, or both, as an affiliate of the utility, provided that such use by a competitive energy affiliate shall be accompanied by a disclaimer stating that:
  - (1) No advantage accrues to customers or others in the use of the utility's services as a result of that customer or others dealing with the competitive energy affiliate; and
  - (2) The customer or others need not purchase any product or service from any competitive energy affiliate in order to obtain services from the utility on a nondiscriminatory basis.
- (b) The disclaimer referred to in (a), above, shall be written or spoken, or both, as is appropriate given the context of the use of the name or logo.
- (c) The disclaimer referred to in (a), above, shall not be required where the name or logo is merely being used for identification of assets or employees and it is impractical to include such disclaimer, such as on the competitive energy affiliate's vehicles, business locations, equipment, employee business cards or clothing.
- (d) A utility shall not provide to its competitive affiliates:
  - Advertising space in its billing envelopes used for regulated utility services unless it provides access on the same terms and conditions for all similarly situated nonaffiliated competitors; or
  - (2) Access to any other form of written communication with utility customers unless it provides access on the same terms and conditions to all similarly situated non-affiliated competitors.

# **UES** Compliance Discussion

UES does not have any competitive energy affiliates.

# Rule PUC 2105.09 Transfer of Goods, Services, and Capital Assets

Puc 2105.09 Transfer of Goods, Services, and Capital Assets.

(a) To the extent that these rules do not prohibit transfers between a utility and its affiliates, the permitted transfers shall be subject to the following pricing provisions:

- (1) A utility may sell, lease, or otherwise transfer to an affiliate an asset, the cost of which has been reflected in the utility's rates for regulated service, provided that the price charged the affiliate is the highest of the net book value, fully loaded cost, and the current market value of the asset, as applicable;
- (2) A utility may sell, lease, or otherwise transfer to an affiliate assets other than those subject to (1) above, and may also provide services to an affiliate, provided that the price charged for such asset or service is the highest of the net book value, fully loaded cost, and its current market value, as applicable;
- (3) An affiliate may sell, lease, or otherwise transfer an asset to a utility, and may also provide services to a utility, provided that the price charged to the utility is the lesser of the market value, the net book value, and the fully loaded cost, as applicable;
- (4) Joint or shared costs allowed in Puc 2105.03 and Puc 2105.04, shall be allocated and shall be priced to the utility and its competitive affiliate based on fully loaded costs;
- (5) Products or services which are price regulated by a state or federal agency shall be priced at the tariffed or regulated rate;
- (6) In cases where more than one state commission regulates the price of products or services provided to or by a utility, this commission's pricing provisions shall govern such transactions in New Hampshire; and
- (7) For purposes of this section, the market value of any asset sold, leased, or otherwise transferred, shall be determined based on the highest price that the asset could have reasonably realized after an open and competitive sale.
- (b) A utility shall maintain a record of all transactions described in this section for a period of no less than 5 years from the completion of the transaction, which record shall include an adequate basis to determine fully loaded costs, net book value, and market value, as applicable..

# **UES** Compliance Discussion

UES maintains a record of all transactions, including pricing provisions, as described in

Rule PUC 2105.09(a) in accordance with the reporting requirements of Rule PUC 2105.09(b). The

record of transactions is retained for a period of no less than five years and is available for review

at the Commission's request. Please refer to Attachment #6 for a sample of the goods, services

and asset transfer log required by Rule PUC 2105.09(b).

# F. PART PUC 2106. REGULATORY OVERSIGHT

#### Rule PUC 2106.01 Filing of Compliance Plan

Puc 2106.01 Filing of Compliance Plan.

- (a) Each utility shall file with the commission a compliance plan that discloses its affiliates and demonstrates to the commission that there are adequate procedures and policies in place for complying with these rules.
- (b) Compliance plans shall be filed with the commission by July 1 each year and updated as required by Puc 2106.04 .
- (c) The compliance plan shall take effect upon its filing.

(d) The compliance plan shall include the following:

(1) Copies of all utility procedures and policies for complying with this chapter and RSA 366;

(2) Identification of all affiliates with which the utility has a contract or arrangement that is subject to this chapter or RSA 366, including contact information for all offices and officers of those affiliates;

(3) A description of the business purpose and nature of the business conducted by each affiliate disclosed pursuant to (2) above;

(4) Copies of all written contracts and arrangements, detailed descriptions of all unwritten contracts and arrangements, and any modifications thereof with each competitive affiliate disclosed pursuant to (2) above;

(5) Corporate officer certifications required by Puc 2 105.05(d);

(6) Employee transfer tracking information required by Puc 2105.06(a) and (b);

- (7) Employee statements required by Puc 2 105.06(1); and
- (8) Corporate officer certifications required by Puc 2106.02.
- (e) Any contract or arrangement not filed with the commission pursuant to this section shall be subject to the provisions of RSA 366:4.
- (f) In assessing whether to approve the late filing of a contract under RSA 366:4, the commission shall take into account, in addition to the nature, extent, and gravity of the particular violation:

(1) The utility's prior history of violations of RSA 366 and these rules;

(2) The good faith efforts, if any, of the utility or affiliate to comply with RSA 366 and these rules;

(3) The nature and degree of economic benefit gained by the utility or its affiliate;

(4) Deterrence of future violations; and

(5) Such other factors that are relevant and material to the particular circumstances of the violation.

- (g) If a utility fails to provide the information required by Puc 2106 in the manner and time required, it shall be subject to the provisions of RSA 366:7.
- (h) In assessing whether to disallow any payments or compensation to an affiliate pursuant to RSA 366:7 for violation of this rule, the commission shall take into account, in addition to the nature, extent, and gravity of the particular violation:

(1) The utility's prior history of violations of RSA 366 and these rules;

(2) The good faith efforts, if any, of the utility or affiliate to comply with RSA 366 and these rules;

(3) The nature and degree of economic benefit gained by the utility or its affiliate;

(4) Deterrence of future violations; and

(5) Such other factors that are relevant and material to the particular circumstances of the violation.

#### **UES Compliance Discussion**

UES submits its Compliance Plan, contained herein, to the Commission in accordance with

Rule PUC 2106.01(a). UES acknowledges that the Compliance Plan is effective with its filing to

the Commission and has taken reasonable measures to ensure the Compliance Plan adequately

addresses the Affiliate Rules.

# Rule PUC 2106.02 Initial Certification of Officer

Puc 2106.02 <u>Initial Certification of Officer</u>. In the compliance plan, a corporate officer from the utility and holding company with direct knowledge of the operations of the utility and its affiliates shall certify under penalty of false statement that:

- (a) Such officer has reviewed the plan; and
- (b) To the best of such officer's knowledge and belief, the specific mechanisms and procedures and policies in the plan are adequate to ensure that the utility is not using the holding company or any of its affiliates not covered by these rules or any unaffiliated entities as a means to circumvent any of these rules or RSA 366.

#### UES Compliance Discussion

UES submits its Compliance Plan, contained herein, to the Commission in accordance with

Rule PUC 2106.02. This Compliance Plan has been certified and submitted by the Senior Vice

President and Chief Financial Officer of Unitil Corporation (the holding company) and by the

Controller of UES. Questions regarding the Compliance Plan should be directed to the attention of

the Senior Vice President and Chief Financial Officer of Unitil Corporation at the following mailing

address:

Unitil Corporation Attn: Senior Vice President and Chief Financial Officer 6 Liberty Lane West Hampton, NH 03842-1720 (603) 772-0775

# Rule PUC 2106.03 Annual Certifications

Puc 2106.03 <u>Annual Certifications</u>. No later than July 1 in each year subsequent to filing its initial compliance plan, a utility shall:

- (a) Certify that its compliance plan continues to meet the requirements of Puc 2100 and RSA 366; and
- (b) If necessary, file an updated compliance plan which meets the requirements of Puc 2106.04.

#### UES Compliance Discussion

UES reviews its operations in relation to the Affiliate Rules annually to ensure UES is

functioning in compliance with all Rules. A record of that annual review is maintained with the

Compliance Plan. If the review determines that revisions to the Compliance Plan are necessary,

then the Compliance Plan will be updated accordingly and the Commission will be advised of all

revisions. Those revisions will be forwarded to the Commission with the annual officer certification,

which is required by July 1 of each year in accordance with Rule PUC 2106.03.

# Rule PUC 2106.04 Notification to Commission and Updates to Compliance Plan

Puc 2106.04 Notification to Commission and Updates to Compliance Plan.

- (a) In addition to the requirements of Puc 2106 the utility shall notify the commission of any new competitive energy affiliate within 10 days of its acquisition or creation, as applicable.
- (b) When notifying the commission pursuant to (a) above, the utility shall provide the commission with a description of the business purpose of the additional competitive energy affiliate.

#### UES Compliance Discussion

UES will notify the Commission within 10 days of the acquisition or creation of a new

competitive energy affiliate. In addition, the Compliance Plan will be updated, if necessary, and the

Commission will be provided with a description of the business of the new competitive energy

affiliate.

# Rule PUC 2106.05 Compliance Audit

Puc 2106.05 Compliance Audit.

- (a) On the commission's own motion or upon receipt of a complaint, in order to verify that the utility is in compliance with these rules, and if it shall appear to the commission that the complaint alleges a violation of these rules or RSA 366, the commission shall:
  - (1) Assign its staff to perform a review, investigation or inquiry; or
  - (2) Order a compliance audit to be performed by its staff or by independent auditors.
- (b) If the commission orders a compliance audit by independent auditors, it shall specify the scope of the audit to be undertaken, as determined on a case by case basis, and the auditors shall be selected through a competitive bidding process.

#### **UES Compliance Discussion**

UES recognizes the Commission's authority to perform or order audits to review and verify

UES's compliance with the Affiliate Rules in accordance with Rule PUC 2106.05. In the event the

Commission determines an audit should be performed, UES will coordinate the expeditious

scheduling of the audit with the Commission. UES will cooperate with the assigned audit staff and

will provide all records required to complete the audit work. Please refer to the "UES Compliance

*Discussion*" at Rule PUC 2105.01 regarding the notification process for audits of UES's financial

records.

# Rule PUC 2106.06 Considerations in Assessment of Civil Penalties

Puc 2106.06 <u>Considerations in Assessment of Civil Penalties</u>. In assessing civil penalties for violations of Puc 2100 pursuant to its statutory authority, the commission shall take into account, in addition to the nature, extent and gravity of the particular violation:

- (a) The utility's prior history of violations of these rules;
- (b) The "good faith" efforts, if any, of the utility or affiliate to comply with these rules;
- (c) The nature and degree of economic benefit gained by the utility or its affiliate;
- (d) Deterrence of future violations; and
- (e) Such other factors that are relevant and material to the particular circumstances of the violation.

# **UES** Compliance Discussion

UES acknowledges the Commission's authority to assess civil penalties if the Commission

determines UES is functioning in violation of the Affiliate Rules. UES believes the Compliance

Plan is designed to provide reasonable assurances that UES conducts business in accordance

with the Affiliate Rules.

# Rule PUC 2106.07 Relation to Antitrust Laws

Puc 2106.07 <u>Relation to Antitrust Laws</u>.

- (a) Nothing in these rules shall be construed to confer immunity from state and federal antitrust laws.
- (b) A penalty assessed pursuant to Puc 2106 does not affect or preempt antitrust liability but rather is in addition to any antitrust liability that might apply to the activity.

# UES Compliance Discussion

UES recognizes that the Affiliate Rules and the potential penalties associated with a

violation of those Rules does not absolve UES from state and federal antitrust laws or liabilities

associated with those laws.